



CHAPTER 11

Intergovernmental Cooperation

CHAPTER 11: INTERGOVERNMENTAL COOPERATION

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CHAPTER 11: INTERGOVERNMENTAL COOPERATION

INTRODUCTION

The relationship a municipality has with school districts, neighboring communities, the county, the Regional Planning Commission, the state, and the federal government can impact residents in terms of taxation, planning, service provision, and siting of public facilities. An examination of these relationships and the identification of existing or potential conflicts can help a municipality address these situations in a productive manner.

INVENTORY AND ANALYSIS

Governmental Units and Relationships to the Village of Hortonville

Adjacent Communities

The Village of Hortonville shares its borders with the towns of Greenville, Dale, Hortonia, Liberty and Ellington in Outagamie County. The Village has the power to annex lands and exercise extraterritorial plat review and zoning in the neighboring towns. While the Village uses extraterritorial plat review, it does not exercise extraterritorial zoning. The Village does not have any boundary agreements with the adjacent towns. Currently the Village has a good working relationship with its neighbors.

School Districts

The Village of Hortonville is served by the Hortonville Area School District (HASD), which maintains three school facilities within the Village. These facilities, the Hortonville Elementary School, the Hortonville Middle School and the Hortonville High School are located in close proximity to each other on the eastern edge of the Village. In addition, two schools, the Fox West Academy Charter School (Hortonville Middle School) and the Hortonville Area 4-Year Old Kindergarten Community Collaboration (Hortonville Elementary School) share facilities with existing schools. Furthermore, one private school, Bethlehem Lutheran School is situated in the Village.

While a formal written intergovernmental agreement does not exist between the HASD and the Village of Hortonville, the Village and school district do work together to provide programming for area youth and adults. For example, the HASD utilizes Otter Miller Park and other Village facilities for baseball, while the Village occasionally uses school facilities for recreational programming¹. The Village should also continue to work with the HASD on reducing congestion before and after school and lessening parking and congestion issues near Otter Miller Park. Additional communication and cooperation can be done that will benefit both the school district and the Village. There may be other opportunities to share recreational facilities, utilize existing school facilities for after school meeting space, and work together to coordinate the siting and utilization of new school facilities. Communities, school districts and local businesses can establish agreements to work together on other issues as well. An example may be the establishment of partnerships to construct local buildings (sheds, garages,

¹ Village of Hortonville Comprehensive Plan, 2003.

houses) that not only give students valuable life and work skills but also benefit individuals within the local community. Community service type projects by local students strengthen young peoples' sense of civic engagement and can have lifelong implications. Not only should the Village have an established method of communication with the HASD, but the Village would also benefit by establishing a method of communication with the owners of the one private school, Bethlehem Lutheran.

The Village is served by the Fox Valley Technical College (FVTC). The FVTC main campus is located in the Town of Grand Chute. It occasionally holds adult and continuing education classes in local facilities throughout its coverage area.

Special Districts and Systems

Hortonville-Hortonia Fire and Rescue Department. The Hortonville-Hortonia Fire and Rescue Department is headquartered at 700 West Nye Street in the Village of Hortonville.

It provides fire protection, rescue services, and fire inspection services to all areas within the Village, the Town of Hortonia and part of the Town of Liberty. Costs are covered through a funding formula that allocates a portion of general revenues collected from residents of the area served based on equalized valuation.² The department is governed by the Hortonville-Hortonia Fire and Rescue Commission. The Commission is comprised of five elected members: one Village Board member, one Town Board member, one Village resident, one Town resident and one at large member that can be a resident from either the Village or Town. It must obtain Village and Town permission before financing the acquisition of new equipment or facilities. ***The department has mutual aid agreements with all Outagamie County Fire Departments.***

The Hortonville First Responders are part of the Hortonville-Hortonia Fire and Rescue Department and are housed at 700 West Nye Street. They provide rapid response service for victims of illness and injury in the Village of Hortonville and the towns of Hortonia and Liberty. ***First Responders provide back-up as needed for fires and other emergency situations.***

Hortonville Police Department. The Hortonville Police Department is located at 111 South Nash Street in the Village of Hortonville. A police liaison officer works closely with the HASD in the three schools in Hortonville and the two schools in Greenville. Officers are dispatched by the Outagamie County Sheriff's Department to provide service and backup to surrounding towns as needed. Village emergency calls are dispatched through the county as well. ***While the department is part of a countywide mutual aid agreement, it has signed agreements with the City of Seymour, Village of Shiocton, Village of Black Creek, the Oneida Tribe of Indians of Wisconsin and the Town Freedom.***³

Outagamie Waupaca Library System (OWLS). OWLS is one of 17 library systems in the state and is a federation of the public libraries in Outagamie and Waupaca counties. The Village of Hortonville Public Library is a member of OWLS. The purpose of the library system is to coordinate and strengthen services provided by the member libraries. It requests county funds to reimburse member libraries for serving area residents who do not have municipal library service. ***Residents of the system may use any of the public libraries in the two***

² Village of Hortonville Comprehensive Plan, 2003.

³ Chief Michael Sullivan, Hortonville Police Department.

counties. In addition, **OWLS has agreements which allow patrons to use many other public libraries in the state.**⁴

Black Otter Lake Protection and Rehabilitation District. *The Black Otter Lake Protection and Rehabilitation District was originally formed in 1976 to help restore and protect Black Otter Lake.*⁵ Except for the southeastern quadrant (Town of Hortonville), Black Otter Lake lies mostly within the Village of Hortonville. As an important historical and recreational resource, ***the Village works closely with the Lake District and representatives from the Town of Hortonville to protect and improve this resource.*** More recently, the District has been actively pursuing all attempts to make the lake a more user friendly place for recreation.

Hortonville Sewer and Water Utility. *The Hortonville Sewer and Water Utility has a written “Community Water/Wastewater Utility Assistance Agreement” with the Town of Greenville.* The agreement was signed on January 25, 2007, and it is primarily for emergency assistance.

Outagamie County

The Village of Hortonville is located in Outagamie County. ***The Village works with county departments to coordinate road construction and maintenance including snow clearing; recycling; police, fire and emergency dispatch; election and planning assistance.*** Tax bills for properties in the Village are also printed by the county. Although the Village collects property taxes from residents paid in January, the county collects property taxes for the remainder of the year. Village residents have access to county departments and services including senior citizen and other social services, recreational resources, property information, birth and death certificates, and others. The Village and the county continue to maintain open communications with one another that work to foster good working relationships and mutual respect.

Regional

East Central Wisconsin Regional Planning Commission. Outagamie County, and thus the Village of Hortonville, is a member of the East Central Wisconsin Regional Planning Commission (ECWRPC). ***ECWRPC provides planning and technical assistance to counties, communities, businesses, interest groups and individuals within its region.*** These services include environmental management, housing, demographics, economic development, transportation, community facilities (including SSA planning responsibilities), land use, contract planning, and others. ECWRPC has worked with the Village of Hortonville on several projects over the years including the recent trail planning and connections report and the current comprehensive plan update.

State

Wisconsin Department of Natural Resources (WDNR). The WDNR is responsible for the regulation, protection, and sustained management of natural resources within the state. The WDNR operates various programs in water and air quality management, habitat preservation, recreational trail development, and other programs. The WDNR helps local landowners successfully manage their woodlots for wildlife habitat and timber production throughout

⁴ <http://www.owlsweb.info/about/whatisOWLS.asp>

⁵ Black Otter Lake District, <http://blackotterlake.com/Adaptive.html>

Outagamie County. The WDNR also maintains environmental corridors which enhance surface water quality and stream habitat throughout the planning area.

Department of Agriculture, Trade, and Consumer Protection (DATCP). The overall mission of DATCP is multi-fold. The agency oversees programs which ensure the safety and quality of food, fair business practices for buyers and sellers, consumer protection, efficient use of agricultural resources in a quality environment, healthy animal and plant populations, and the vitality of Wisconsin agriculture and commerce. Since agriculture will continue to be an important economic industry within the Village and surrounding area, many of the programs DATCP offers will benefit and help local citizens and businesses.

Wisconsin Department of Transportation (WisDOT). WisDOT deals with issues related to all transportation uses in the planning area. WisDOT evaluates existing transportation infrastructure for bicycle and pedestrian trails as well as assists in planning efforts for future trails. The Village of Hortonville should continue to collaborate with WisDOT to address current and future transportation issues with the STH 15 corridor, and to discuss strategic locations for a “Park and Ride” lot.

KEY INTERGOVERNMENTAL COOPERATION SUMMARY POINTS

- The Village of Hortonville shares its borders with the towns of Greenville, Dale, Hortonville, Liberty and Ellington in Outagamie County.
- The Village of Hortonville is served by the Hortonville Area School District (HASD), which maintains three school facilities within the Village. While a formal written intergovernmental agreement does not exist between the HASD and the Village of Hortonville, the Village and school district do work together to provide programming for area youth and adults.
- The Hortonville-Hortonville Fire and Rescue Department is headquartered at 700 West Nye Street in the Village of Hortonville. The department has mutual aid agreements with all Outagamie County Fire Departments.
- The Hortonville First Responders are part of the Hortonville-Hortonville Fire and Rescue Department and are housed at 700 West Nye Street. First Responders provide back-up as needed for fires and other emergency situations.
- The Hortonville Police Department is located at 111 South Nash Street in the Village of Hortonville. While the department is part of a countywide mutual aid agreement, it has signed agreements with the City of Seymour, Village of Shiocton, Village of Black Creek, the Oneida Tribe of Indians of Wisconsin and the Town Freedom.
- OWLS is one of 17 library systems in the state and is a federation of the public libraries in Outagamie and Waupaca counties. Residents of the system may use any of the public libraries in the two counties. In addition, OWLS has agreements which allow patrons to use many other public libraries in the state.
- The Black Otter Lake Protection and Rehabilitation District was originally formed in 1976 to help restore and protect Black Otter Lake. The Village works closely with the Lake District and representatives from the Town of Hortonville to protect and improve this resource.
- The Hortonville Sewer and Water Utility has a written “Community Water/Wastewater Utility Assistance Agreement” with the Town of Greenville.

- The Village works with county departments to coordinate road construction and maintenance including snow clearing; recycling; police, fire and emergency dispatch; election and planning assistance.
- ECWRPC provides planning and technical assistance to counties, communities, businesses, interest groups and individuals within its region.

GOALS, STRATEGIES AND RECOMMENDATIONS

The goals, strategies and recommendations for the Intergovernmental Cooperation element are provided in Chapter 2: Plan Framework.

POLICIES AND PROGRAMS

Policies and programs related to the Intergovernmental Cooperation element are found in Appendix E.

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